

# Truck Troubles in the Tenth Circuit: Tackling Inventory Searches and the Fourth Amendment in *United States v. Ramos*

By **Daigle Law Group**

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In *United States v. Ramos*, the Tenth Circuit Court of Appeals recently considered challenges concerning the scope of the community-caretaking exception as it applies to warrantless inventory searches of vehicles.<sup>1</sup> Isaac Ramos faced arrest following an altercation at a convenience store. His truck, which was parked in the store's lot, was impounded, and a subsequent inventory search of the vehicle uncovered a machine gun and ammunition. In the aftermath of the arrest and search, Ramos was charged with unlawful possession of a machine gun and possession of ammunition as a felon.

Officer Puentes of the Fredrick Police Department was on duty when he responded to a public disturbance at a local, small-town 'Hop and Sack' convenient store. When the officer arrived at the scene, he witnessed two men standing in the parking-lot, physically fighting one another. Within a few moments, the Officer recognized the two men as his former classmates and attempted to de-escalate the situation. When Officer Puentes intervened to separate the two men, Ramos, the defendant in this case, tapped the officer on the right-side of his face near his cheek. In response, the officer arrested and detained Ramos for assault & battery on a police officer. Once Puentes secured Ramos in the backseat of his patrol car, he approached Hogan, the other individual involved, to get his side of the story. Officer Puentes described Hogan as the "victim," because when he arrived on the scene, he observed Hogan seemingly retreating towards his vehicle as Ramos followed, and eventually instigated the brawl.

The FPD Assistant Chief arrived on-scene to assist Officer Puentes in the investigation. By the time Chief Rodriguez arrived, the scene was already under control, the suspect detained and secured, and witness investigations ongoing. Chief Rodriguez and Officer Puentes began discussing whether to impound the defendant's vehicle. The defendant was driving a tow truck and maintained that the truck was registered to his mother, Juanes. Despite personally knowing Juanes from growing up with the defendant – Officer Puentes entertained the idea of permitting Juanes to come retrieve the vehicle. However, once the Officer noticed that the tow truck was missing its license plate, he determined that the car needed to be impounded because it could not be legally driven on the roads, nor could the registration to the mother be confirmed without the license plate. Ultimately, the police confirmed that the car was registered to Ramos's mother, yet Officer Puentes did not call her to retrieve the car, as

requested by the Defendant. Upon impoundment, the officer conducted an inventory search of the tow truck, which turned up the machine gun and ammunition that led to the charges against the defendant.

The defendant moved to suppress the evidence of the machine gun and ammunition, arguing that the impoundment of his truck violated the Fourth Amendment because it was not consistent with standardized policy and not supported by a reasonable, non-pretextual community-caretaking rationale. Unpersuaded by his argument, the district court denied the motion to suppress the evidence. Ramos appealed, seeking review by the Tenth Circuit.

On appeal, the Tenth Circuit reversed and remanded the district court's decision, finding that the impoundment was not supported by a reasonable, non-pretextual community-caretaking rationale, in violation of Ramos's Fourth Amendment Rights.

Guided by the objective reasonableness standard, the Tenth Circuit considered each of the Sanders' factors to determine *whether the factors in this case pointed towards a finding of reasonableness for the impoundment*, which would justify the district court's denial of the Defendant's motion to suppress the evidence.2

The Tenth Circuit held that impounding a vehicle from private property without a reasonable, non-pretextual community-caretaking rationale violates the Fourth Amendment. The Court reasoned, because the impoundment in this case was not supported by the community-caretaking rationale, the impoundment violated Ramos's Fourth Amendment rights.

The basis for the Court's decision here hinged on application and analysis of the five Sanders Factors: (1) whether the vehicle was on public or private property; (2) if on private property, whether the property owner had been consulted; (3) whether an alternative to impoundment existed; (4) whether the vehicle was implicated in a crime; and (5) whether the vehicle's owner and/or driver had consented to the impoundment.

Looking to the first Sanders factor which considered, "whether the vehicle was on public or private property," the Court found that the district court incorrectly determined that this factor weighed in favor of the reasonableness of the impoundment. Relying on the Circuit's binding precedent, the Court reasoned that because Ramos's truck was legally parked in a private parking lot and was not obstructing traffic, the first Sanders factor weighed against the reasonableness of the impoundment.

For the second Sanders factor, the Court asked, "whether the owner of the private property on which the vehicle was located, had been contacted about the potential impoundment." The Circuit emphasized that it was undisputed that the store owner, manager, and clerk were not consulted about

towing or leaving Ramos's truck in the parking lot, and therefore determined that district court incorrectly found that the second Sanders factor weighed in favor of impoundment. The Court offered support for this conclusion; citing the late hour at which the incident occurred, Hop & Sack's midnight closing time, and Officer Puentes's assumed understanding of the store's preferences from signage stating, "Customer Parking Only Violators Towed." The Court took the opportunity to clarify that the inquiry for the second factor considers "*whether the officers consulted the property owner and learned of the property owner's preference, not whether the officers . . . correctly inferred the property owner's preference.*" This part of the decision highlighted a critical principle, that actual consultation with the property owner is essential, as per precedent, and the lack of it in this case undermined the reasonableness of the impoundment.

Moving to the third Sanders factor, the Court assessed, "whether the Officer had any reasonable alternatives to impoundment?" In this case, the defendant identified several alternatives to impoundment that Officer Puentes could have pursued, but the police did not accept them. The Court determined that neither the lower court nor the government demonstrated a valid obstacle or justification for rejecting the defendant's reasonable alternatives. Since a reasonable alternative to impoundment existed, the Court determined that the third factor weighed against a finding of reasonableness.

Regarding the fourth Sanders factor, the Court focused on "whether the vehicle was implicated in the crime." In this instance, the defendant was arrested and charged with assault and battery. Given the nature of these charges, impounding the defendant's truck would not have yielded any evidence or been necessary to preserve evidence related to the actual reason for the arrest. Consequently, the Court ruled that the fourth factor opposes the reasonableness of the impoundment.

Turning to the fifth and final Sanders factor, the question for the Court was, "whether the owner or driver of the vehicle consent to the impoundment?" Clearly, the defendant did not consent to the impoundment. Therefore, the Court concluded that this factor also undermined the reasonableness of the community-caretaking impoundment.

Finally, the Tenth Circuit emphasized a significant clarification regarding the application of the Sanders Factors in assessing the reasonableness of the inventory search under the community-caretaking justification. The Court emphasized that, in this case, each of the five Sanders Factors weighed against the reasonableness of the impoundment. This unanimous finding as to all five factors rendered it unnecessary to weigh each of the individual factors against one another.

The Court unequivocally held that the impoundment of Ramos’s truck was unreasonable, thereby constituting a violation of the defendant’s Fourth Amendment rights. In light of this finding, the Court of Appeals for the Tenth Circuit reversed the lower court’s decision and remanded the case. The directive to the district court was clear: to grant Ramos’s motion for suppression. This decision marks a significant moment in the interpretation and application of the Fourth Amendment in cases involving community-caretaking justifications specifically within the context of inventory searches.

United States v. Ramos serves as a reminder for officers about the possible challenges that may arise when invoking an exception to the Fourth Amendment’s warrant requirement. The Tenth Circuit’s decision in this case makes a critical distinction between public and private property in the context of warrantless inventory searches. This case highlights the importance of ensuring that officers consider the specific location of the vehicle, actively consulting with property owners, and contemplating reasonable alternatives to impoundment. As made clear through the Court’s analysis of the second Sanders factor, Officers must recognize that adherence to standardized policies, while necessary, isn’t always sufficient to render certain impoundments from private property reasonable within the meaning of the Fourth Amendment. For officers within the Tenth Circuit, this case emphasizes that when a vehicle is impounded from private property, stricter requirements are imposed on police officers. The court emphasized that an impoundment must be consistent with standardized policy and supported by a valid community-caretaking rationale to meet Fourth Amendment standards. The Ramos case reinforces the need for a careful, situation-specific approach to the Fourth Amendment, ensuring that officers’ actions are not only in line with policies but also constitutionally sound.

1. US v. Ramos, No. 23-6071 (10th Cir. 2023). ↵
2. United States v. Sanders, 796 F.3d 1241, 1243 (10th Cir. 2015). ↵

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